Office Memorandum • UNITED STATES GOVERNMENT DATE: 16 September 1955

TO : Acting Chief, C

THROUGH: Acting Chief, D/E

FROM : Acting Chief, E/C

SUBJECT: Goordination and Dissemination of EDIC Papers

l. Experience gained recently in the preparation of an EDIC paper on boron fuels has pointed up certain procedural desirabilia which EDIC might well adopt for similar exercises in the future. It is my understanding that the functions of EDIC are to assemble intelligence data required by, or of interest to, action agencies of the EDAC community; to coordinate within the IAC structure the substantive content and the proposed form of outside dissemination of such data; and to transmit resultant papers in timely fashion to requestors or action agencies in a position to use the information. Misuse of EDIC not only subverts the efficiency of this forum, but is likely to cut off action agencies in the economic defense field from vital intelligence or at least destroy the usefulness of such intelligence by excessive delay in transmission.

- 2. ID-15 provides a good example of possible misuses of EDIC. In terms of workload, the redraft alone of ID-15 consumed in excess of 800 man-hours (analysts and clericals in all agencies concerned) including in excess of 300 man-hours at salaries ranging from GS-12 upward. In CIA alone at least one senior analyst, one junior analyst and one secretary spent a good part of one week incorporating on a day-by-day basis purely editorial changes in the redraft on the request of one EDIC member agency. The final results give strong indication that at least one agency used the EDIC coordination process to effect a stalling maneuver on a policy issue in another inter-agency structure which, in turn, has had to delay action on that issue until a cleared EDIC paper on boron fuels was available.
- 3. If the functions of EDIC are as indicated in para 1 above, it should be recognized that the clearance process is designed to prevent dissemination of misinformation or incomplete information and to safeguard security. But in the nature of EDIC, timeliness of the transmission of data is the watchword. The intelligence community has established other committees, such as EIC in the economic field, to mount intensive studies and publish results in the form of agreed estimates. EDIC is admittedly more of a "bits-and-pieces" set-up, insofar as intelligence productions are concerned, and is not called upon to produce national estimates, EIC reports.

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- 4. I suggest that the following procedure be followed henceforth in the production of EDIC studies:
 - (a) Contributing agencies submit an initial draft for coordination in EDIC; ** such submissions are distributed to EDIC members for review as far in advance of the meeting reviewing the paper as possible;
 - (b) Notices of disagreement are furnished orally or in writing by the other EDIC members, if possible before the next EDIC meeting;
 - (c) If a simple majority of EDIC members votes at that meeting to publish as an EDIC paper the final draft as amended and agreed at the meeting, it should be disseminated as an official EDIC paper, indicating minority comments or dissents by bracketed insertions, notes, or annexes.
 - (d) If major disagreements arise in the coordination process, the EDIC chairman should appoint an Ad Hoc Working Group to resolve differences or reduce such differences to writing in the form of a majority draft and dissenting appendices. Ad Hoc working groups should in no case delay completion of their coordination assignments beyond the day before the next EDIC meeting;
 - (e) There should be no delay (except for security reasons) in the dissemination of EDIC papers, in a form agreed by the majority of the committee at a full EDIC meeting and provided that all dissents are properly disseminated with the final papers.

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